

PRESUMPTION OF INNOCENCE AND REVERSE BURDEN OF PROOF UNDER INDIAN CRIMINAL LAW: A CONSTITUTIONAL ANALYSIS

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Abstract

The presumption of innocence is one of the basic principles of criminal jurisprudence, and it has the effect that the prosecution must prove an accused's guilt "beyond reasonable doubt" before a person may be criminally liable. It serves as a basic curb on arbitrary state action and is a way of ensuring individual liberty by shifting the burden of error from the state to the prosecution. Today, however, the criminal justice systems have instituted many mechanisms that shift the burden of proof and presume guilt where some basic facts are known. Indian criminal law depicts this tension in multiple ways through several pieces of legislation such as the Narcotic Drugs and Psychotropic Substances Act, 1985 (NDPS Act), the Prevention of Corruption Act, 1988, the Protection of Children from Sexual Offences Act, 2012 (POCSO Act), and the Prevention of Money Laundering Act, 2002 (PMLA).

This study explores the question of whether the constitutional provisions of reverse burden are consistent with the presumption of innocence under Indian criminal law. It discusses the interaction between Articles 14, 20(3), and 21 of the Constitution of India and the evidentiary principles in criminal trials. The study examines the strategy followed by the Indian courts in reconciling the interest of society to have the accused person punished and the rights of the accused person. The paper analyzes the constitutional acceptability of the reverse burden clauses from a doctrinal perspective by discussing constitutional provisions and statutory frameworks, as well as judicial precedents, in order to argue that a constitutional clause imposing a reverse burden may only be constitutionally acceptable if it meets the criteria of reasonableness, proportionality, and procedural fairness. The over-dependence on presumptions of guilt may lead them to become a common rule of criminal proceedings, thus undermining the basic principle of the presumption of innocence.

Keywords: *Presumption Of Innocence, Reverse Burden Of Proof, Criminal Justice System, Constitutional Rights, Article 21, Fair Trial, Indian Evidence Law.*

1. Introduction

The basic principle of criminal law is that it is more important to keep an innocent person from being wrongly convicted than it is to convict all people who are suspected of committing an offense. The principle is captured by the presumption of innocence, which means that the prosecution must prove all the elements of the offense "beyond reasonable

doubt" before an accused can be convicted. This concept is closely related to the principles of individual liberty, human dignity, and restriction of state power in criminal cases.¹

The history of criminal jurisprudence shows how the principle of the presumption of innocence came about to counter the abuses of governmental prosecution and criminal proceedings. The presumption of innocence has also become well known in the context of modern constitutional democracies and international human rights instruments, such as Article 11(1) of the Universal Declaration of Human Rights, which states that everyone accused of a penal offense shall have the right to be presumed innocent until proven guilty according to law.² Article 14(2) of the International Covenant on Civil and Political Rights (ICCPR) also acknowledges the presumption of innocence as part of a fair criminal trial.³

The presumption of innocence is a fundamental part of Indian criminal law. The phrase 'presumption of innocence' is not actually in the Constitution of India, but courts have read into it that this is a part of the right to fair procedure guaranteed by Article 21. The Supreme Court has on many occasions declared that a suspect of an offense is presumed to be innocent until the prosecution proves him guilty in accordance with law.⁴

With the rise of modern criminal law, however, there have been more and more cases in which provisions have been introduced requiring the accused to establish that various facts are false after the prosecution has laid down preliminary facts. The provisions are substantial changes to the traditional "burden of proof" doctrine, which requires the prosecution to prove guilt. Legislators have based themselves on this premise that, for certain crimes, including drug trafficking, corruption, terrorism financing, and sexual crimes against children, the gathering of evidence is complicated, and traditional prosecution strategies may not result in a successful criminal trial.⁵

There are constitutional issues raised by the conflict between the presumption of innocence and the reverse burden provisions. Although the state has the right to stop serious offenses and to safeguard victims, the essence of criminal justice should not ignore the rights of all persons accused of committing crimes. An overly guilty conviction-driven approach to the justice system can lead to wrongful convictions and a skewed justice system.

In this context, the question that has been explored in this research is whether the provisions of reverse burden in Indian criminal law are constitutional amendments to the rules of evidence or a violation of the presumption of innocence.

2. Research Objectives

The primary objectives of this research are:

- 1) To analyze the concept of the 'presumption of innocence' in Indian criminal law.
- 2) To examine the theory and practice of reverse burden of proof in Indian criminal laws.
- 3) To analyze the constitutionality of presumptions of guilt that are adduced by statute in the context of Articles 14 and 21 of the Constitution.
- 4) To understand how the Supreme Court of India balances the rights of an accused with the interests of society.
- 5) To recommend guidelines to achieve balance in the criminal process and protection of individual liberty.

3. Research Methodology

This research is using the method of doctrinal legal research. This study is literature-based, using primary and secondary legal materials as sources. Primary sources consist of decisions of the Supreme Court and High Courts of India, statutes, and provisions of the constitution. Secondary sources are books, journal articles, commentaries, and international human rights materials. The research is qualitative and analytical, which focuses on the development of legal principles of presumption of innocence and the reverse burden of proof. Judicial precedents have been judiciously analyzed to explore the role of Indian courts in upholding constitutional protection in the context of statutory presumptions.

4. Conceptual Framework of Presumption of Innocence

Presumption of innocence is a basic principle of the criminal justice system that presumes all people who are accused of a crime are innocent until proven guilty. It serves three main purposes: burden of proof allocation, protection from arbitrary penalties, and fairness in criminal trials.⁶

The first is that the principle sets the burden of proving criminal liability. The prosecution is required to prove the offense, the accused's participation, and all of the elements of the offense. The accused is not really required to come up with proof of innocence, as criminal law ensures that the State has more investigative arms and authority.⁷

Secondly, the presumption of innocence preserves people from the early labeling of them as guilty. The criminal accusation is not enough to be sure that the person is guilty, as accusations can be based on mistaken identity, poor evidence, malicious allegations, or poor investigation. The principle thus acts as a protection against the misuse of criminal power.

Third, the presumption helps to establish the burden of proof beyond a reasonable doubt. More certainty is required in criminal law before punishment is imposed because conviction carries with it serious consequences such as deprivation of liberty and social stigma. In *Kali Ram v. State of Himachal Pradesh*, it was emphasized that if two interpretations of evidence were possible, the one more convenient to the accused would be followed, as an innocent person could not be wrongly convicted.

The principle is closely linked with the concept of fair trial. The Supreme Court in *Maneka Gandhi v. Union of India* gave a new meaning to Article 21, which stated that any steps that abridge personal liberty must be fair, just, and reasonable⁹. This gave constitutional recognition to the procedural safeguards in criminal justice.

5. Constitutional Basis of Presumption of Innocence in India

5.1 Article 21 and Fair Criminal Procedure

Under Article 21 of the Constitution, the right to life and personal liberty is guaranteed and can be taken only in accordance with a procedure laid down in the law. The provision does not explicitly mention the rights of criminal procedure, but in the interpretation of the judges, Article 21 has become a comprehensive guarantee of fairness and dignity.

The Supreme Court has time and again ruled that a fair trial is integral to Article 21. In *Hussainara Khatoon v. State of Bihar*, the Court has declared that a speedy trial is integral to the fundamental rights whose criminal procedure is expected to safeguard the citizens from any unjust deprivation of their liberty.¹⁰

The presumption of innocence is a fundamental aspect of the concept of a fair trial, as it signifies that no one should be convicted unless there is some proof. Thus, any law imposing an onus upon an accused should be considered in light of the principle of fairness.

5.2 Article 14 and Equality Before Law

Article 14 ensures equality in the eyes of the law and equality under the law. Reverse burden provisions might give rise to concerns under Article 14 in that they impose differential treatment on accused persons under ordinary criminal law provisions vis-à-vis those prosecuted under special criminal law provisions.

The classification, however, may withstand constitutional challenge if there is a rational relationship between the classification and the legislative purpose. In the case of special legislation relating to organized crime, corruption, drug trafficking, and the exploitation of vulnerable persons, it is usually argued that there are particular evidentiary challenges arising from these types of offenses.

However, unequal treatment in the procedures cannot be arbitrary. The Supreme Court has established that statutory presumptions have to have a reasonable connection to the facts of the case presumed and cannot be used as a rubber stamp for conviction.¹¹

5.3 Article 20(3) and Protection Against Self-Incrimination

There is a protection against compulsory self-incrimination in Article 20(3). This constitutional protection can sometimes be in tension with the provisions of reverse burden when accused people are asked to explain their possession, assets, and/or circumstances in relation to alleged offenses.

In *Selvi v. State of Karnataka*, the Supreme Court reiterated that the principle of forced self-incrimination is a vital part of an individual's autonomy and criminal justice.¹²

So, reverse burden provisions need to be read correctly to avoid putting the accused in the position of having to prove their innocence through compelled statements.

6. Concept of Reverse Burden of Proof under Indian Criminal Law

Prosecution has the burden of proving the guilt, as per the general principle of Indian criminal law. Section 101 of the Indian Evidence Act, 1872 (now significantly reorganised as the Bharatiya Sakshya Adhiniyam, 2023) provides that when a person asserts a fact, he/she shall prove it. Section 101 of the Indian Evidence Act, 1872 (now substantially reorganised under the Bharatiya Sakshya Adhiniyam, 2023), lays down that a person who asserts a fact shall prove it.

But there are statutory exceptions to this which allow courts to draw certain inferences. These presumptions may be either rebuttable or mandatory. The typical function of reverse burden provisions is to put the burden of proof with the defendant once the prosecution has proved the basic facts.

There is no automatic presumption of guilt if it's a reverse burden. The following are necessary for the constitutionality of:

- The prosecution first establishes basic facts;
- The prosecution has a chance to present its case; and
- The burden imposed is consistent with the purpose of the legislation; and
- The presumption does not take the place of proof beyond reasonable doubt.

The Supreme Court in *Noor Aga v. State of Punjab* discussed the reverse burden under the NDPS Act and concluded that even if the burden is shifted, the court should ensure that

there is strict compliance with the safeguards, if any, provided under the Act, as there is no justification to take the life of a human being based on weak or insufficient evidence.¹⁴

7. Reverse Burden of Proof under Special Criminal Statutes in India

The growing complexity of today's crime has led to the adoption of special criminal statutes that include provisions which alter the common burden of proof. These provisions rely on the premise that some offences are conducted by way of a concealed transaction, an organised network, or are of a nature where traditional prosecution methods will be inadequate because of evidentiary difficulties. But any departure from the common rules of criminal law should be subjected to constitutional restrictions and judicial review.

7.1 Reverse Burden under the Narcotic Drugs and Psychotropic Substances Act, 1985

One of the most potent cases of reverse burden provisions in Indian criminal law is that of the Narcotic Drugs and Psychotropic Substances Act, 1985 (NDPS Act). There are statutory presumptions in the Act (ss. 35 & 54) which enable courts to presume culpable mental intent and possession of illegal narcotics from the satisfaction of basic facts.¹⁵

Section 35 makes a presumption that the accused had a mental intention, which the accused is required to establish when they are charged with an offence that does not have a mental intention requirement. Likewise, Section 54 provides for a presumption where narcotics or psychotropic substances are in the possession of the accused person unless he/she has a satisfactory explanation.

The justification for these offences is that drug offences are often committed through covert operations where evidence of intent and knowledge may be hard to come by. But these presumptions come with problems, as the use of such drugs can incur harsh penalties such as long-term imprisonment.

In the case of *Noor Aga v. State of Punjab*, the Supreme Court discussed the constitutional validity and application of Sections 35 and 54 of the NDPS Act. The Court concluded that while a reverse burden is not per se violating the Constitution, it cannot supersede the prosecutor's constitutional duty to prove the basic facts. The burden of proof always remains with the prosecution for possession and other elements of the offence before going to the accused.¹⁶

The court pointed out that the statutory presumptions had to be read narrowly, as they are exceptions to the general rule of criminal law. The accused is not required to prove his/her innocence beyond reasonable doubt but only a reasonable explanation that is based on the preponderance of probabilities.

7.2 Reverse Burden under the Prevention of Corruption Act, 1988

Corruption offences are also difficult to prove due to the fact that the illegal gratification is frequently made with hidden transactions. In order to overcome these problems, the Prevention of Corruption Act, 1988, gave rise to presumptions against public servants who accept illegal gratification.

If the acceptance of illegal gratification is established, then it is presumed that the illegal gratification was accepted as a motive or reward for the performance of official functions, unless the accused can establish otherwise.¹⁷



The Supreme Court has acknowledged that corruption poses a threat to public administration and hence needs to be addressed with effective legal frameworks. The presumption in Section 20 does not override the need to establish basic facts, however.

The Supreme Court in *V. D. Jhingan v. State of Uttar Pradesh* now decides that if acceptance of illegal gratification is proved, the onus would be on the accused to explain the circumstances. In order to establish the ingredients of the offence, however, the prosecution must first establish the essential ingredients of the offence.¹⁸

In *M. Narsinga Rao v. State of Andhra Pradesh*, the Court once again noted that the statutory presumptions in corruption convictions do not create an automatic conviction but are rebuttable. The accused will have a chance to give a reasonable explanation of the circumstances of the alleged transaction.¹⁹

So, corruption law is an instance of the balancing of the public interest in combating corruption and procedural fairness.

7.3 Reverse Burden under the Protection of Children from Sexual Offences Act, 2012

The Protection of Children from Sexual Offences Act, 2012 (POCSO Act) has made several changes to the prosecution of sexual offences, including presumptions against accused persons in instances where children are involved.

The POCSO Act contains several presumptions in Sections 29 and 30, which are statutory. The POCSO Act has several presumptions, both in Sections 29 and 30, which are statutory presumptions. After the prosecution has proved the essential facts, the burden will be on the accused to rebut the presumption.²⁰

The reason for these provisions is because of the nature of child sexual abuse cases and the fact that the victim may find it hard to give evidence because of age, trauma, fear or social pressure. The lawmakers wanted to toughen up child protection and improve conviction rates.

However, the reverse burden under POCSO is a cause of concern as it might lead to the diminishing presumption of innocence. The social implications of allegations of sexual offence are of significant consequence and may mean that an accused person may suffer reputational damage before conviction.

It has been stressed that these presumptions should be applied with great care in court. The prosecution is still required to establish the essential elements of the crime, and the accused should be given a meaningful chance to rebut the presumption in the statute.

7.4 Reverse Burden under the Prevention of Money Laundering Act, 2002

One of the most discussed reverse burden clauses is in the Prevention of Money Laundering Act, 2002 (PMLA). Under section 24, in certain circumstances, there is a presumption, the burden of which falls on the accused, that the proceeds of a crime were not used in money laundering.

In the case of *Vijay Madanlal Choudhary v. UOI*, the Supreme Court upheld the constitutional validity of a number of provisions of the PMLA, including provisions on the reverse burden, and recognised the gravity of economic offences. In *Vijay Madanlal Choudhary v. UOI*, the Supreme Court held that the various provisions of the PMLA, including the reverse burden provisions, are constitutional and that economic offences are serious crimes.

The court noted that the nature of economic crimes was different from other types of offences, as they are crimes involving complex domestic and financial concealment and

manipulation. Thus, there are reasons to believe that legislatively reasonable assumptions are warranted to ensure economic stability and to prevent illegal financial activity.

But critics say that if the state excessively relies on the reverse burden, then the traditional burden of proof of guilt could become undermined in PMLA. Presumptions continue to be a problem in that they can be used as evidence but must not be used as a basis for automatic conviction.

8. Judicial Approach towards Balancing Presumption of Innocence and Reverse Burden

The judiciary in India has consistently made strident efforts to balance individual rights and the interests of society. The judiciary has taken the position that the provisions placing a reverse burden are constitutional in principle but imposed some serious restrictions on them.

8.1 Presumption of Innocence as a Fundamental Principle

In the case of *Kali Ram v. State of Himachal Pradesh*, the Supreme Court has reiterated the principle that there is a heavy onus on the prosecution in criminal law, as an innocent person convicted is a serious miscarriage of justice.²²

The Court noted that all persons accused of crimes are presumed innocent until proven guilty by law. This is in keeping with the principle that 'criminal punishment should be founded on certainty, not suspicion.'

In a similar vein to that of *State of Rajasthan v. Kashi Ram*, the Supreme Court reiterated in the case that the prosecution will be required to prove its case beyond reasonable doubt and cannot take advantage of the flaws in the defense to find the accused guilty.²³

8.2 Requirement of Foundational Facts Before Presumption

The tenor of judicial opinion is that there must be a basis for the creation of statutory presumptions. The prosecution has to prove the most elementary facts linking the accused to the crime.

In *Hiten P. Dalal v. Bratindranath Banerjee*, the Supreme Court had explained that the burden of the prosecution does not get discharged by the statutory presumption; rather, it is a rebuttable presumption.²⁴

The Court distinguished between the burden of proof and evidentiary burden. The evidentiary burden may shift if there are statutory conditions met, but the burden of proof will always lie with the prosecution.

9. Constitutional Analysis of Reverse Burden Provisions

Reverse burden provisions are constitutional if they are a compromise between two competing interests:

1. Right to a protection of individual liberty and a fair trial.
2. Society's protection against serious delinquency.

Some offenses are not easily established in the traditional way of proving a case for which a democratic criminal justice system alone can't prevent the use of statutory presumptions. But the lack of restrictions on the reverse burden can have a detrimental impact on the basic principles of criminal justice.

9.1 Principle of Proportionality

Under the proportionality principle, any limitation on fundamental rights must pursue a legitimate aim, have a rational link to the limitation, be necessary, and demonstrate a balance between the harm to the individual and the public interest.²⁵

Reverse burden provisions may pass constitutional muster if

- The offense involves special evidentiary difficulties;
- The assumption is made in the light of rational conditions;
- The accused has a chance to put forward a defense;
- No punishment is only met after a presumption.

9.2 Risk of Presumption Becoming Presumption of Guilt

The most potent problem with the possibility of "burden of proof" provisions is that the presumption could turn into a "burden of guilt."

It is important to the criminal justice process that suspicion, probability, or social pressure should not supplant legal proof. When read in a broad manner, reverse burden provisions can turn the criminal justice system from innocent until proven guilty to guilty until proven innocent. This would run counter to constitutional principles of dignity and personal liberty.

10. Comparative Perspective

The presumption of innocence is a human right guaranteed by international law. Presumptions of fact and law are allowed if they are made within reasonable limits and do not infringe upon defense rights.²⁶

Likewise, the right to impose a reverse burden exists in the United Kingdom but is subject to judicial review to test its compatibility with the guarantees of the right to a fair trial in accordance with Article 6 of the European Convention on Human Rights.

The principle that is broadly followed in India is that statutory presumptions are allowed but subject to the control of the court in order to avoid the injustice of the presumption.

11. Conclusion

The doctrine of 'presumption of innocence' has been the pillar of Indian criminal jurisprudence and is an important safeguard against arbitrary punishment by the state authorities. In tandem, new kinds of crime have led to the enactment of reverse burden clauses in the fields of narcotics, corruption, child protection, and money laundering. Reverse burden provisions per se are not unconstitutional. When properly designed and used for legitimate public purposes, they can be employed. But for their validity, they require procedural fairness, proportionality, and judicial supervision. The constitutional vision of criminal justice must strike a balance because, on the one hand, the state must have the necessary and effective means to fight against serious offenses, and on the other hand, it must not destroy the basic principle that all accused persons are presumed to be innocent until proven guilty. The future development of Indian criminal jurisprudence must therefore ensure that presumptions are not making way for evidence but rather can be evidence.

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